Election Cybersecurity

2018 Progress Report

J. Alex Halderman University of Michigan

Flashback: 2016 U.S. Presidential Election



November 8, 2016



Donald Trump Republican (Opponent) Democrat

How Close was the 2016 Election?



Trump received nearly 3 million fewer votes, but won the **electoral college**.

How many votes would need to be **changed** to tie?



27,500 of 137 million (0.02%)

Flashback: 2016 Election Recounts



Wisconsin

Recounted statewide, though not all by hand No evidence of fraud

Michigan

Halted by court with only 43% of votes recounted

No evidence of fraud

Pennsylvania

Most counties didn't or couldn't recount

No evidence of fraud

What Happened in 2016?

2016 Russian Election Interference

Confident assessment of U.S. intelligence is that **Vladimir Putin** ordered influence operations to **weaken Clinton, boost Trump,** and **discredit electoral process.**

A **"significant escalation"** of "longstanding Russian efforts to undermine the U.S.-led liberal democratic order" This report is a declassified version of a highly classified assessment; its conclusions are identical to those in the highly classified assessment but this version does not include the full supporting information on key elements of the influence campaign.



INTELLIGENCE COMMUNITY ASSESSMENT

Assessing Russian Activities and Intentions in Recent US Elections

Key Judgments

Russian efforts to influence the 2016 US presidential election represent the most recent expression of Moscow's longstanding desire to undermine the US-led liberal democratic order, but these activities demonstrated a significant escalation in directness, level of activity, and scope of effort compared to previous operations.

We assess Russian President Vladimir Putin ordered an influence campaign in 2016 aimed at the US presidential election. Russia's goals were to undermine public faith in the US democratic process, denigrate Secretary Clinton, and harm her electability and potential presidency. We further assess Putin and the Russian Government developed a clear preference for President-elect Trump. We have high confidence in these judgments.

We also assess Putin and the Russian Government aspired to help President-elect Trump's
election chances when possible by discrediting Secretary Clinton and publicly contrasting her
unfavorably to him. All three agencies agree with this judgment. CIA and FBI have high confidence
in this judgment; NSA has moderate confidence.

ICA 2017-01D | 6 January 2017

Precedent: 2014 Ukrainian Presidential Election

Targeted political leaks

Stolen emails leaked online

Attacks on vote reporting

Hacked Election Commission servers to display wrong result, narrowly averted

DDoS attacks

Attempt to delay final result

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WORLD | PASSCODE

Ukraine election narrowly avoided 'wanton destruction' from hackers

A brazen three-pronged cyber-attack against last month's Ukrainian presidential elections has set the world on notice – and bears Russian fingerprints, some say.

By Mark Clayton, Staff writer 🔻 | JUNE 17, 2014



A three-pronged wave of cyber-attacks aimed at wrecking Ukraine's presidential vote – including an attempt to fake computer vote totals – was narrowly defeated by government cyber experts, Ukrainian officials say.

The still little-known hacks, which surfaced May 22-26, appear to be among the most dangerous cyber-attacks yet deployed to sabotage a national election – and a warning shot for future elections in the US and abroad, political scientists and cyber experts say.

Targeted political leaks

Stolen emails leaked online

Trolling/message amplification

Propaganda and political discord

Attacking election infrastructure

Registration systems and vendors

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The Podesta Emails

WikiLeaks series on deals involving Hillary Clinton campaign Chairman John Podesta. Mr Podesta is a long-term associate of the Clintons and was President Bill Clinton's Chief of Staff from 1998 until 2001. Mr Podesta also owns the Podesta Group with his brother Tony, a major lobbying firm and is the Chair of the



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Google

Someone has your password

Hi John

Someone just used your password to try to sign in to your Google Account john.podesta@gmail.com.

Details: Saturday, 19 March, 8:34:30 UTC

IP Address: 134.249.139.239 Location: Ukraine

Google stopped this sign-in attempt. You should change your password immediately.

CHANGE PASSWORD

Best, The Gmail Team

You received this mandatory email service announcement to update you about important changes to your Google product or account.

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Registration systems and vendors



Melvin Redick
BREAKING NEWS - WORLD
June 8, 2016 · @

These guys show hidden truth about Hillary Clinton, George Soros and other leaders of the US. Visit #DCLeaks website. It's really interesting! http://dcleaks.com/



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- Up to 21 states probed
- Multiple states infiltrated (SQL injection, etc.) and Registration data exfiltrated

States notified by DHS of Russian hacking attempts



Source: News reports and public statements THE FIX

TOP SECRET//SI//ORCON/REL TO USA, FVEY/FISA



(TS//SI//OC/REL TO USA, FVEY/FISA) Russian General Staff Main Intelligence Directorate actors executed cyber espionage operations against a named U.S. Company in August 2016, evidently to obtain information on elections-related software and hardware solutions, according to information that became available in April 2017. The actors likely used data obtained from that operation to create a new email account and launch a voter registration-themed spear-phishing campaign targeting U.S. local government organizations. The spear-phishing emails contained a Microsoft Word document trojanized with a Visual Basic script which, when opened, would spawn a PowerShell instance that was potentially used to offer election-related products and services, presumably to U.S.-based targets. Lastly, the actors sent test emails to two non-existent accounts ostensibly associated with absentee balloting, presumably with the purpose of creating those accounts to mimic legitimate services.

Campaign Against U.S. Company 1 and Voter Registration-Themed Phishing of U.S. Local Government Officials (S//SI//REL TO USA, FVEY/FISA)



Reality Winner NSA contractor

Special Counsel Investigation

In July 2018, prospectors indicted GRU officers in connection with the email theft, registration system attacks, and attempts to phish local election officials.

More to come?

<u>COUNT ELEVEN</u> (Conspiracy to Commit an Offense Against the United States)

- 68. Defendant ANATOLIY SERGEYEVICH KOVALEV (Ковалев Анатолий Сергеевич) was an officer in the Russian military assigned to Unit 74455 who worked in the GRU's 22 Kirova Street building (the Tower).
- 69. Defendants OSADCHUK and KOVALEV were GRU officers who knowingly and intentionally conspired with each other and with persons, known and unknown to the Grand Jury, to hack into the computers of U.S. persons and entities responsible for the administration of 2016 U.S. elections, such as state boards of elections, secretaries of state, and U.S. companies that supplied software and other technology related to the administration of U.S. elections.

Object of the Conspiracy

70. The object of the conspiracy was to hack into protected computers of persons and entities charged with the administration of the 2016 U.S. elections in order to access those computers and steal voter data and other information stored on those computers.

What Happened in 2018?

• Continued social media influence operations U.S. intel claims Russia, China, Iran involved



US POLITICS

US Intelligence Report: Russia, China, Iran Sought to Influence 2018 Elections

December 21, 2018 5:40 PM

Jeff Seldin

WASHINGTON — Russia, China and Iran sought to meddle in the recent U.S. midterm election, but their actions did not compromise the "nation's election infrastructure that would have prevented voting, changed vote counts, or disrupted the ability to tally votes," according to a report released Friday by the Office of the Director of National Intelligence.

Director Dan Coats said U.S. intelligence did find "Russia, and other foreign countries, including China and Iran, conducted influence activities and messaging campaigns targeted at the United States to promote their strategic interests."

But he said the intelligence community "did not make an assessment of the impact that these activities had on the outcome of the 2018 election."

- Continued social media influence operations U.S. intel claims Russia, China, Iran involved
- Sporadic voting machine breakdowns, with apparently natural causes



- NEW YORK

What Went Wrong at New York City Polling Places? It Was Something in the Air. Literally.

There was almost 100 percent humidity and unusually high precipitation in the five boroughs, not exactly perfect for a widely used ballot scanner. According to its technical documents, the scanner becomes downright uncomfortable when the weather turns sweaty.

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- Sporadic voting machine breakdowns, with apparently natural causes
- Ballot usability problems in Florida, again In Broward county, 3.7% fewer votes were cast for Senate than for governor (26,000 votes). The election was decided by 10,033 votes.



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- Ballot usability problems in Florida, again In Broward county, 3.7% fewer votes were cast for Senate than for governor (26,000 votes). The election was decided by 10,033 votes.
- Old-fashioned ballot tampering In a North Carolina house race decided by only 900 votes, a candidate's operatives allegedly manipulated large numbers of absentee ballots.

Vex

More evidence piles up in North Carolina election fraud scandal

The Republican candidate who won in November likely won't be seated before an official hearing in January. By Dylan Scott | @dylanlscott | dylan.scott@vox.com | Dec 26, 2018, 12:30pm EST

The new Congress will be seated in a matter of days — but it is almost certain that the seat from **the North Carolina Ninth Congressional District** will be left empty, as more evidence of **a brazen vote-tampering scheme** piles up.

The bipartisan state elections board has refused to certify the results of **Republican Mark Harris's win** and instead set a hearing on the election fraud scandal for January 11, a week after new members are sworn in.

Harris beat Democrat Dan McCready by roughly 900 votes on Election Day. But those results have been marred by explosive allegations that an operative working for the Harris campaign collected, tampered with or even destroyed absentee ballots. The alleged plot is now the subject of a state inquiry, the

Overall ... it was eerily quiet.

In 2016, "in a number of states, [Russian] cyber actors were in a position to, at a minimum, alter or delete voter registration data. –U.S. Senate Intelligence Committee

They chose not to pull the trigger.

Vulnerable Election Infrastructure

Senate Intelligence Committee Russia Investigation



"The key lesson from 2016 is that election infrastructure hacking threats are real."

"As James Comey testified here two weeks ago, we know 'They'll be back.'"

Are U.S. Voting Machines Secure?

AccuVote TS-X

14 244

President of the United States

George Washington Framers Party



Benedict Arnold Redcoat Party



1. Attacker infects memory card containing ballot programming files.





2. When officials place the card into the machine, it becomes infected.

AccuVote TS-X can be infected through:

- Unauthenticated software update mechanism;
- **Buffer overflows** in code that reads ballot design; or
- Interpreted programming language (AccuBasic) used to print result tape.



3. Malware running on the machine can arbitrarily change electronic records and printouts.

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President of the Unit	ed States
RACE # 0	
# Running	2
# To Vote For	1
# Times Counted	5
# Times Blank Voted	0
# Times Over Voted	0
# Number Undervotes	0
George Washington	2
Benedict Arnold	3
*****	***
WE, THE UNDERSIGNED,	
DO HEREBY CERTIFY THE	
ELECTION WAS CONDUCTE	D
THE ACCORDINATION HEREIN THE	

Pervasive Security Problems

Source Code Review of the Diebold Voting System (2007) Calandrino, Feldman, Halderman, Wagner, Yu, and Zeller Part of the California Secretary of State's "Top-to-Bottom" Voting System Review.

"5.2.1 The AV-TSX automatically installs bootloader and operating system updates from the memory card without verifying the authenticity

5.2.2 The AV-TSX automatically installs application updates from the memory card without verifying the authenticity

5.2.3 Multiple buffer overflows allow arbitrary code execution on startup

5.2.4 Setting a jumper enables a bootloader menu that allows the user to extract or tamper with the contents of the internal flash memory

5.2.5 Keys used to secure election data are not adequately protected

5.2.6 Malicious code running on the machine could manipulate election databases, results, and audit logs

5.2.7 The smart card authentication protocol can be broken, providing access to administrator functions and the ability to cast multiple votes5.2.8 Security key cards can be forged and used to change system keys

5.2.0 A local user can get to the Setup menu without a smart card or key

5.2.10 The protective counter is subject to tampering

5.2.11 SSL certificates used to authenticate can be stolen and have an obvious password

5.2.12 OpenSSL is not initialized with adequate entropy

5.2.13 Multiple vulnerabilities in the AccuBasic interpreter allow arbitrary code execution

5.2.14 Tampering with the memory card can result in code execution during voting

5.2.15 A malicious election file on the memory card could exploit multiple vulnerabilities to run arbitrary code

5.2.16 Malicious election files can cause arbitrary code execution on the AV-TSX when uploading elections

5.2.17 A buffer overflow in the handling of IP addresses might be exploitable by voters

5.2.22 Files on the voting machine are not securely erased when they are deleted

5.2.23 Logic errors may create a vulnerability when displaying bootloader bitmap images

5.2.24 AV-TSX startup code contains blatant errors

States that still use the AccuVote TS-X

AccuVote TS/TS-X machines are still used in 18 states



U.S. Elections

Scale and Complexity



U.S. Elections

Long, Complicated Ballots

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November 8, 2016 (8 de noviembre de 2016) Dallas County, Texas (Condado de Dallas, Texas) SAMPLE BALLOT (BOLETA DE MUESTRA)

INSTRUCTION NOTE: Vote on the candidate/statement of your choice in each race by darkening in the oval provided to the left of the name of that candidate/statement.

Straight-Party Vote: You may cast a straight-party vote (that is, cast a vote for all the nominees of one party) by darkening in the oval provided to the left of the name of the party of your choice. If you cast a straight-party vote for all the nominees of one party and also cast a vote for an opponent of one of that party's nominees, your vote for the opponent will be counted as well as your vote for all the other nominees of the party for which the straight-party vote was cast. Party Abbreviations, Republican Party (Rep); Democratic Party (Dem); Libertarian Party (Lib); Green Party (Gm).

Voting for a Declared Write-In Candidate: You may vote for a declared write-in candidate by writing in the name of the candidate on the line provided and darkening in the oval provided to the left of the line.

USE THE MARKING DEVICE PROVIDED

NOTA DE INSTRUCCIÓN: Vote sobre el candidato/declaración de su preferencia en cada compaña electoral al llenar el óvalo provisto a la izquierda del nombre de ese candidato/declaración.

Voto de Partido Completo: Usted puede emilitr un voto de partido único (es decir, emitir un voto para todos los candidatos de un solo partido) al lienar el óvalo provisto a la izquierda del nombre del partido de su selección. Si usted emite un voto de partido único para todos los nominados de un solo partido y también emite un voto para un oponente de uno de los nominados de ese partido, su voto para el oponente será contado tanto como su voto para todos los demás nominados del partido por el cual fue emitido el voto de partido único. Abreviaturas, Partido Republicano (Rep): Partido Democrático (Dem); Partido Libertario (Lib); Partido Verde (Gm).

Votando por un Candidato Declarado por Escrito: Usted puede votar por un candidato declarado por escrito al escribir el nombre del candidato en la linea provista para ese cargo y al llenar el óvalo provisto a la izquierda de la linea.

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Stra	ight Party	
(Partid	o Completo)	
Republican Party	Rep	
(Partido Republicano)		
Democratic Party	Dem	
(Partido Democrático)		
Libertarian Party	Lib	
(Partido Libertario)		
Green Party	Grn	
(Partido Verde)		
President and Vice President (Presidente y Vice Presidente)		
Vote for One (Votar por Uno)	Donald J. Trump / Mike Pence	Rep
	Hillary Clinton / Tim Kaine	Dem
	Gary Johnson / William Weld	Lib
	Jill Stein / Ajamu Baraka	Grn

United States Representative, District 24 (Representante de	e los Estados Unidos, Distrito Núm. 24)	
Vote for One (Votar por Uno)	Kenny E. Marchant	Rep
	Jan McDowell	Dem
	Mike Kolls	Lib
	Kevin McCormick	Grn
United States Representative, District 26 (Representante de	e los Estados Unidos, Distrito Núm. 26)	
Vote for One (Votar por Uno)	Michael C. Burgess	Rep
	Eric Mauck	Dem
	Mark Boler	Lib
United States Representative, District 30 (Representante de	e los Estados Unidos, Distrito Núm. 30)	
Vote for One (Votar por Uno)	Charles Lingerfelt	Rep
	Eddie Bernice Johnson	Dem
	Jarrett R. Woods	Lib
	Thom Prentice	Grn
United States Representative, District 32 (Representante de	e los Estados Unidos, Distrito Núm. 32)	
Vote for One (Votar por Uno)	Pete Sessions	Rep
	Ed Rankin	Lib
	Gary Stuard	Grn
United States Representative, District 33 (Representante de	e los Estados Unidos, Distrito Núm. 33)	
Vote for One (Votar por Uno)	M. Mark Mitchell	Rep
	Marc Veasey	Dem
Railroad Commissioner (Comisionado de Ferrocarriles)		
Vote for One (Votar por Uno)	Wayne Christian	Rep
	Grady Yarbrough	Dem
	Mark Miller	Lib
	Martina Salinas	Grn
Justice, Supreme Court, Place 3 (Juez, Corte Suprema, Lug	ar Núm. 3)	
Vote for One (Votar por Uno)	Debra Lehrmann	Rep
	Mike Westergren	Dem
	Kathie Glass	Lib
	Rodolfo Rivera Munoz	Grn
Justice, Supreme Court, Place 5 (Juez, Corte Suprema, Lug	ar Núm. 5)	
Vote for One (Votar por Uno)	Paul Green	Rep
	Dori Contreras Garza	Dem
	Tom Oxford	Lib
	Charles E. Waterbury	Grn
Justice, Supreme Court, Place 9 (Juez, Corte Suprema. Luc	ar Núm. 9)	
Vote for One (Votar por Uno)	Eva Guzman	Rep
	Savannah Robinson	Dem
	Don Fulton	Lib
	P. Ottobal	

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Write-In (Voto Escrito)

U.S. Voting Machines

2 Styles, 52 Models





Optical Scan

Computer counts paper ballots as they're placed in ballot box

DRE (<u>Direct Recording Electronic</u>) Votes cast on-screen, recorded in memory; some models print paper audit records (VVPAT)

Every U.S. voting machine subjected to rigorous independent security review suffered vulnerabilities that would enable vote-stealing attacks.



ES&S iVotronic Cards spread malware (2007) **Diebold AccuVote TSX** Cards spread malware (2007) **Diebold AccuVote OS** Cards spread malware (2007) ES&S Model 100 Cards spread malware (2007)

Hacking an Election?

Invisible Attacks

How hard would it be to invisibly change a national election outcome, by tampering with voting machines?



Challenge 1

Diverse, decentralized voting technology

Challenge 2

Machines aren't connected to the Internet

Challenge 3

>70% of U.S. votes have a paper record

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Challenge 1

Diverse, decentralized voting technology





Invisible Attacks

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Challenge 1

Diverse, decentralized voting technology Choose weakest targets in closest states.

Challenge 2

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Challenge 3

>70% of U.S. votes have a paper record

If infected, can spread malware to all machines across one or more counties

Memory Card

Centralized **election management computer** programs ballot design to memory cards before each election



How hard would it be to attack an election management computer?

Many jurisdictions outsource their ballot programming to small, outside businesses.

75% of Michigan counties use just two ~20 person companies.

Info County Directory Election Results About Us Store Who We Are

A Not secure www.gbsvote.com/page.asp?p=5&i=5



GBS C

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Invisible Attacks

How hard would it be to invisibly change a national election outcome, by tampering with voting machines?



Challenge 1

Diverse, decentralized voting technology Choose weakest targets in closest states.

Challenge 2

Machines aren't connected to the Internet Target election management computers to spread malware to the voting machines.

Challenge 3

>70% of U.S. votes have a paper record

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Use of Paper has Increased





Paper as a Defense



Slow/expensive to tally Verified by voter

Fast/cheap to tally Unverified

Paper as a Defense



Risk-Limiting Audit (RLA)

Hand count randomly selected ballots until you establish, with high statistical confidence, that hand-counting all paper records would yield the same winner.

Various ways to implement RLAs, depending on local constraints.

Invisible Attacks

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Challenge 3

70% of U.S. votes have a paper record

Most states won't look at the paper!

Invisible Attacks

How hard would it be to invisibly change a national election outcome, by tampering with voting machines?



Sue Rippe Administrative
Assistant Email Sue

Step 1

Use pre-election polls to identify likely close states, choose weakest targets.

Step 2

Target large counties or service providers, and compromise election management computers.



Step 3

Infected memory cards exploit vulnerable voting machines to run malware, swap, e.g., 10% of votes.

Easier than we thought!



Step 4 Most states will throw away the paper ballots without checking.

Defending U.S. Elections

Key Defenses

Consensus of election security experts and election officials:

Paper Ballots + Post-Election Audits

are pragmatic, robust, and necessary.

An opportunity for a major cybersecurity win!

The National Academies of SCIENCES • ENGINEERING • MEDICINE

CONSENSUS STUDY REPORT

Securing the Vote

Protecting American Democracy



National Progress: Paper

Are all votes recorded on paper?

Yes (paper ballots)Yes (ballots/VVPAT)No

National cost to replace all paperless machines:

<mark>\$130-420M</mark>



National Progress: Paper+Auditing

Are votes on paper and robustly audited?

Yes Somewhat No

National cost to audit every federal race: < \$25M/year



\$380M in Emergency Election Cyber Fundings



"... states may use this funding to:

1. Replace voting equipment that only records a voter's intent electronically with equipment that utilizes a voter-verified paper record;

2. Implement a post-election audit system that provides a high level of confidence in the accuracy of the final vote tally;

3. Upgrade election-related computer systems to address cyber vulnerabilities [...];

4. Facilitate cybersecurity training [...];

5. Implement established cybersecurity best practices for election systems; and

6. Fund other activities that will improve the security of elections for Federal office."

Case Study: Maryland





Robust Audits?



No

Maryland's audits are security theater.

Only inspect digital images from the voting machines.

Easily fooled by malware!



Case Study: Pennsylvania



Replacing by 2020



Robust Audits? 2022

Pennsylvania has **committed to** performing "robust" postelection audits beginning in 2022

Will they be truly risk-limiting?



Case Study: Colorado

Paper Ballots?

Yes

Colorado uses paper ballots statewide (mostly vote-by-mail)



Robust Audits? Yes

Colorado has required risklimiting audits since 2017



Overall Grade Very Well Protected

Case Study: Georgia



Robust Audits?

Georgia doesn't record votes on paper, so **meaningful post**election audits are impossible.

Secure Voter Registration?



No



Georgia's Voter Registration System

Days before the November 2018 election, Georgia democrats uncover vulnerabilities:

- Read and manipulate anyone's records by changing voter ID number in URL
- Read entire server filesystem by changing another URL

Disclosed to the Secretary of State's office

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office	се	Cour Date of Bi (mm/dd/)	nty:*	•

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Sample ballot for the upc **"AFTER** vote for *success* SOS LA with the Secretary of State Elections Div GEOR Georgia Voter ID earn more about Do Your Part to Help Georgia earn more about Georgia Voter Secretary of State's the Georgia VoteSafe to Help Strengthen Fair Georgi lections Division

Secretary of State Governor-elect Brian Kemp (R)

Secure Elections Act

Develops election security guidelines. Improves information sharing.

Requires paper and post-election audits.

115th CONGRESS 2D SESSION



To protect the administration of Federal elections against cybersecurity threats.

IN THE SENATE OF THE UNITED STATES





Lankford (R-OK) Klobuchar (D-MN)





Collins (R-ME)



Graham (R-SC)

March 22, 2018

Ir. Graham, Ms. Harris, d Mr. WARNER) introduced referred to the Committee

Burr (R-NC)







Warner (D-VA) Rounds (R-SD)

Nelson (D-FL)

Moran (R-KS)



Heinrich (D-MN)

King (I-ME)

Hatch (R-UT)

Feinstein (D-CA)

Defending U.S. Elections

No proof past election results were hacked ... *what about next time?* U.S. urgently needs to better defend election infrastructure.

- Make attacks more difficult: Apply best practices and security testing
- Ensure attacks are detectable: **Record every vote on paper** States that need to act: PA, IN, TX, NJ, DE, SC, GA, MS, TN, NC, LA, AR, KS, KY
- Use the physical evidence: Audit the paper trail to high confidence
 Manual, <u>risk-limiting audits</u> are a common-sense quality control to detect and recover from attacks.
 Only a few states routinely perform them today.

States are beginning to make progress, but Federal leadership is necessary to ensure all states have essential protections in place for 2020

What You Can Do

As a hacker:

- Explain election cybersecurity threats to the public.
- Engage with election officials and offer your technical expertise.
- Build technology to help make voting on paper easier and more efficient.

As a citizen:

- Demand that officials implement paper and risk-limiting audits.
- Get involved with local election integrity advocacy groups.
- Urge U.S. Congress to pass the Secure Elections Act or similar bills.
- Learn more! Sign up for "Securing Digital Democracy" on Coursera.

2020 Presidential Election about 22 months away. Time to get moving!

Election Cybersecurity

2018 Progress Report

J. Alex Halderman University of Michigan

What about blockchain?



Blockchain solves stolen votes about as well as Bitcoin solves stolen money.

Safely voting online requires solving three major challenges:

- Casting securely from untrusted user devices.
- Defending servers against nation-state attackers.
- Remotely authenticating voters.

Blockchain solves none of these.

Blockchain-based Internet voting piloted by West Virginia in 2018 for overseas voters.

- Closed source
- Non-peer reviewed
- Snakeoil?